

## Message Text

SECRET

PAGE 01 NASSAU 00355 282142Z

64 R

ACTION DLOS-05

INFO OCT-01 ARA-06 ISO-00 L-02 IO-10 OES-03 SS-15 PM-03

SP-02 EUR-12 EB-07 COA-01 INR-07 /074 W

----- 102899

R 281933Z FEB 75

FM AMEMBASSY NASSAU

TO SECSTATE WASHDC 6476

S E C R E T NASSAU 355

E. O. 11652: GDS

TAGS: PLOS BF

SUBJ: ARCHIPELAGO AND STRAITS NEGOTIATIONS WITH THE BAHAMAS

REF: NASSAU 169; LONDON 1599; STATE 26357

1. EMBASSY TWICE HAS ASKED MINEXTAFF PERMSEC ORIS RUSSELL FOR STATUS REPORT ON GCOB CONSIDERATION OF PROPOSAL WHICH PROVIDES FOR MUTUAL LOS COOPERATION TO ACHIEVE BOTH US STRAITS OBJECTIVES AND INCLUSION OF BAHAMAS IN ARCHIPELAGO CONCEPT. ON BOTH OCCASIONS RUSSELL APPEARED EMBARRASSED AS HE REPORTED THAT NOTHING HAD AS YET BEEN DONE.

2. ON FEB 14 DCM MET WITH RUSSELL TO BRIEF HIM AS AUTHORIZED BY STATE 26357 ON REACTIONS OF MARITIME POWERS TO CONTENTS OF US/GCOB ARCHIPELAGO TALKS. RUSSELL WAS VERY APPRECIATIVE OF INFORMATION AND SAID HE WOULD MAKE IT AVILABLE TO MINEXTAFF ADDERLEY. WHEN QUERIED BY DCM, HE SAID THAT GCOB HAD NOT AT THAT TIME CONSULTED WITH CUBANS BUT IT REMAINED THEIR INTENTION TO DO SO. HE WENT ON TO SAY THAT CUBAN CONSULTATIONS AND CABINET CONSIDERATION OF PROPOSAL FOR US/GCOB COOPERATION WERE NOT LINKED AND BOTH COULD PROCEED AT THEIR OWN PACE. HE SAID HE DID NOT KNOW WHAT THAT PACE WOULD BE.

3. IN CONNECTION WITH BRIEFING RUSSELL OF TALKS WITH GROUP OF FIVE (AS REQUESTED WE AVOIDED IMPLICATION THAT THERE HAD BEEN SINGLE MEETING OF MARITIME POWERS AS GROUP OF FIVE) DCM DID NOT REPEAT NOT ADVISE RUSSELL THAT US HAD MADE MAP OF US PRO-  
SECRET

SECRET

PAGE 02 NASSAU 00355 282142Z

POSED BAHAMIAN ARCHIPELAGO LINES AVAILABLE TO SOVIETS. WHILE

IT IS IMPORTANT TO KEEP GCOB AS FULLY INFORMED AS POSSIBLE, WE WERE UNCERTAIN OF ADDERLEY'S REACTION. AT SOME POINT ADDERLEY WILL BECOME AWARE OF WHAT WE HAVE DONE (WE PRESUME SOVIETS WILL HAVE MADE MAP AVAILABLE TO CUBANS) AND, WHILE THERE MAY BE NO REACTION AT ALL, US REPS SHOULD BE ON GUARD AGAINST POSSIBILITY OF A NEGATIVE REACTION.

4. BETWEEN FEB 14 MEETING WITH RUSSELL AND FOLLOW-UP SESSION FEB 25, EMBASSY BECAME AWARE THAT MINEXTAFF FIRST ASSISTANT SECRETARY GEORGE STEWART HAD PREPARED PRELIMINARY ASSESSMENT OF US PROPOSAL REFLECTING BASIC AGREEMENT WITH IT. DOCUMENT WAS FOR ADDERLEY BUT WHETHER ADDERLEY INTENDS TO USE IT AS BASIS FOR HIS PRESENTATION TO CABINET IS NOT CLEAR.

5. AT FEB 25 MEETING BETWEEN DCM AND RUSSELL, RUSSELL ONCE AGAIN APPEARED EMBARRASSED THAT HE COULD NOT REPORT PROGRESS. HE DID SAY HE HAD HAD ONE OPPORTUNITY TO INITIATE DISCUSSION WITH ADDERLEY ON NEED TO ADDRESS LOS ISSUE BUT THAT MEETING WAS INTERRUPTED AND LOS CONSIDERATION WITHIN MINEXTAFF ITSELF HAS NOT BEEN RESUMED. RUSSELL COULD NOT SAY WHEN IT WOULD BE ALTHOUGH HE SAID HE WOULD KEEP TRYING (NOTE: GCOB HAS YET TO SELECT LOS DELEGATION WHICH WILL BE APPROVED BY ADDERLEY SO WE WOULD HOPE THA EITHER URGENCY OF TIMELY CONSIDERATION OF ARCHIPELAGO/STRAITS PROPOSAL OR JUST PLAIN NEED TO SAY WHO WILL BE GOING TO GENEVA WILL BRING LOS TOPICS BACK TO TOP OF ADDERLEY'S DESK IN SHORT TIME). AS WE DISCUSSED WHEN JOHN NORTON MOORE AND US/LOS TEAM WERE IN NASSAU, INABILITY OF GCOB TO MAKE DECISIONS MAY NOT BE OVERCOME BY IMPORTANCE OF THIS ISSUE TO GCOB INTERESTS. WE THINK NEXT APPROACH FROM OUR SIDE SHOULD BE FROM AMBASSADOR TO ADDERLEY. IS THERE ANYTHING WE CAN REPORT BEYOND WHAT WAS IN PARAGRAPHS 2-4 OF LONDON 1599 WHICH COULD PROVIDE SUBSTANTIVE BASIS FOR ANOTHER APPROACH TO MINEXTAFF? ALSO, CAN WE INFORM ADDERLEY THAT, AS FAR AS US SIDE IS CONCERNED, UNDERTAKING TO SUBMIT TO US GOVERNMENT PROPOSAL FOR MUTUAL COOPERATION HAS BEEN MET AND US IS PREPARED TO ENTER INTO COMMITMENT ON BASIS OF AGREED RECORD OF DISCUSSIONS?

6. DEPARTMENT: PLEASE PASS AS YOU FIND APPROPRIATE.

WEISS

SECRET

SECRET

PAGE 03 NASSAU 00355 282142Z

SECRET

NNN



## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** LAW OF THE SEA, POLICIES, NEGOTIATIONS, STRAITS, ARCHIPELAGOS, PROPOSALS (BID)  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 28 FEB 1975  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** KelleyW0  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1975NASSAU00355  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D750071-0933  
**From:** NASSAU  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1975/newtext/t1975023/aaaaacco.tel  
**Line Count:** 107  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION DLOS  
**Original Classification:** SECRET  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:** n/a  
**Previous Classification:** SECRET  
**Previous Handling Restrictions:** n/a  
**Reference:** 75 NASSAU 169, 75 LONDON 1599, 75 STATE 26357  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** KelleyW0  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 30 JUN 2003  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <30 JUN 2003 by KelleyW0>; APPROVED <12 NOV 2003 by KelleyW0>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
05 JUL 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** ARCHIPELAGO AND STRAITS NEGOTIATIONS WITH THE BAHAMAS  
**TAGS:** PLOS, BF, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006